

Larry E. Craig, Chairman
Jade West, Staff Director
No. 87

Legislative Notice

Editor, Judy Gorman Prinkey

July 24, 1998

S. 2333 – District of Columbia Appropriations Bill, FY 1999

Calendar No. 481

Reported from the Senate Appropriations Committee on July 21, 1998, by a vote of 27-1
(Senator Leahy voted nay). S. Rept. 105-254.

NOTEWORTHY

- The Senate bill continues to reflect the overhaul in the relationship between the District and the federal government as provided in the National Capital Revitalization and Self-Government Improvement Act (part of the Balanced Budget Act of 1997) which was signed into law on August 5, 1997. The bill includes an appropriation of \$25 million for continued implementation of the management reform provisions of the Revitalization Act.
- The Senate bill provides a total of \$481.8 million in federal funds for the District. This sum includes the federal payment for management reform, payment for D.C. courts and corrections, and capital infrastructure. In addition to the federal funds, provision is made for \$2.3 billion in federal grants.
- The bill contains the District of Columbia Adoption Improvement Act of 1998 to facilitate the adoption of eligible District children.
- The bill prohibits the use of any appropriated funds for abortion, except in cases of rape, incest or when the life of the mother is in danger. Also, the bill prohibits the use of any appropriated funds to implement the District's Domestic Partners Act.

HIGHLIGHTS

- **Total Resources:** It is estimated that a total of \$6.77 billion will be available to the District of Columbia for FY 1999. Included in this figure are appropriations from local funds, federal grants, and private and other funds. The financing of appropriations from District funds is from various local taxes, fees, charges, and other collections received by the District government.
- **Federal Funds:** A total of \$2.78 billion in federal funds will be available to the District government during FY 1999. Included in this total are the federal payments for the D.C. correctional facilities, the operation of both the D.C. court system and offender services, management reform, and Boys Town U.S.A. expansion project. Other federal funds will be received by the District from the various federal grant programs. In addition, federal reimbursements are received from such programs as Medicaid and Medicare.
- **Federal Payment for Management Reform:** The Committee provides \$25 million in federal funds to continue the implementation of management reforms authorized in the District of Columbia Management Reform Act of 1997.
- **Federal Payment to Corrections Trustee Operations:** The Committee provides \$184.8 million for payment to the D.C. corrections trustee for payment to the D.C. corrections trustee for the administration and operation of correctional facilities for sentenced adult felons. Of this total, \$178.3 million is for housing the District's sentenced adult felon population in private, federal and District facilities. The remaining \$6.5 million is for personnel services; internal controls and audits; and administrative expenses.
- **Federal Payment for D.C. Courts:** A total payment of \$128 million is provided, including \$121 million for operation of the D.C. courts and \$7 million for the courts' capital improvement program for FY 1999.
- **Federal Contribution for Boys Town U.S. Operations:** The Committee appropriates \$7.1 million for the expansion of Boys Town U.S.A. operations in the District of Columbia. Boys Town has requested the one-time appropriation to cover the capital costs and first year operating expenses for additional facilities.
- **Federal Payment for the Nation's Capital Infrastructure Fund:** The Committee recommends a payment of \$75 million for the repair and maintenance of the District's roads, highways, bridges and transit. The President's budget did not include funding for this. From these funds, the D.C. Financial Responsibility and Management Assistance Authority may transfer \$25 million to the Washington Metropolitan Area Transit Authority for improvements to the Metro Station located at the site of the proposed convention center project.

- **Federal Support for Economic Development:** No federal funds are recommended for the capitalization of the National Capital Revitalization Corporation (NCRC). The Committee notes with concern that Congress has not been consulted on the composition of the Board of the NCRC, its duties or the scope of its activities. While the Committee rejects the request for \$50 million to capitalize the NCRC, it does support further study of the concept. Therefore, the Committee has provided \$500,000 to study the feasibility of such an economic development corporation.
- **Federal Grants:** The District participates as a State, county, and city in the various federal grant programs. At the time the FY 1999 budget was submitted, the District estimated that it would receive a total of \$2.3 billion in federal grants during the coming year. This grant assistance includes \$886.7 million for human support services, \$110.2 million for the public education system, \$80.4 million for economic development and regulation, \$14 million for governmental direction and support, and \$25.9 million for public safety and justice.

GENERAL PROVISIONS

- **Abortion Funding:** Section 129 prohibits the use of all appropriated funds to perform abortions except in cases of rape, incest or when the life of the mother would be endangered.
- **D.C. Public Schools:** Section 130 is a new provision that grants the U.S. Army Corps of Engineers limited contracting authority for engineering and construction services in connection with capital improvements to certain D.C. public schools. The provision allows the Corps to provide the same services that are currently provided to other Federal agencies.
- **Domestic Partners Law:** Section 131 prohibits the use of any funds by the District to implement a domestic partners law. The domestic partners law would extend city health care benefits to any live-in partner registered by a city employee.
- **Nonprofit Partnerships:** Section 144 requires the D.C. government to report to Congress on the status of current and former partnerships or agreements the District has or had with non-profit organizations that provide services to underprivileged citizens in the District.
- **Adoption:** Section 149 sets forth the District of Columbia Adoption Improvement Act of 1998 to facilitate the adoption of District children. The Act requires the D.C. Child and Family Services (DCCFS) to identify the number of children who are legally free for adoption and report to Congress within 30 days, as well as develop a data base to list and track these children. Additionally, the Act requires DCCFS to competitively bid some of the adoption recruitment and placement functions.

COST

The Congressional Budget Office estimates that the bill would result in outlays of \$479 million in FY99, and \$3 million in FY2000.

POSSIBLE AMENDMENTS

Coats. Charter Schools

Brownback. Charter schools.

Jeffords. Education Partnership Program.

Staff Contact: Judy Myers, 224-2946
[Attachment: chart]

Summary of S. 2333, as reported

	FY98 Enacted	FY99 Request	Committee Recommendation
Federal Funds			
Federal Payment for management reform	\$8,000,000	.....	\$25,000,000
Federal support for economic development	190,000,000	100,000,000	500,000
Federal Payment for Boys Town USA	.....	.....	7,100,000
Federal payment to D.C. for the Nation's Capital Infrastructure Fund	.....	.....	75,000,000
Federal Payment to the D.C. corrections trustee operations	169,000,000	184,800,000	184,800,000
Federal payment to the D.C. corrections trustee for correctional facilities, constructions, and repair*	(302,000,000)	.....	.....
Federal Payment to the D.C. Courts	151,000,000	142,000,000	128,000,000
U.S. Park Police	12,000,000	.....	.....
Federal Payment for Medicare coordinated care demonstration project	3,000,000	.....	.....
D.C. Offender Supervision, Defender, and Court Services Agency	.....	59,400,000	59,400,000
Federal Payment for Georgetown Waterfront Park Fund	.....	.....	1,000,000
Federal payment for National Museum of American Music and City Museum	.....	.....	1,000,000
Total, Federal Funds to D.C.....	533,000,000	486,200,000	481,800,000
District of Columbia Funds			
Operating Expenses:			
Governmental direction and support	105,177,000	164,717,000	164,717,000
Economic development and regulation	120,072,000	156,039,000	156,039,000
Public Safety and justice	529,739,000	751,346,000	751,346,000
Public education system	672,444,000	773,334,000	773,334,000
Human support services	1,718,939,000	1,514,751,000	1,514,751,000
Public works	241,934,000	266,912,000	266,912,000
Financing and Others	454,773,000	451,623,000	451,623,000
Productivity savings	.....	-10,000,000	-10,000,000
Receivership programs	.....	318,979,000	318,979,000
District of Columbia Financial Responsibility and Management Assistance Authority	3,220,000	7,840,000	7,840,000
Total, Operating Expenses, general fund	4,047,388,000	4,395,541,000	4,395,541,000
Total, Enterprise Funds	646,249,000	660,978,000	660,978,000
Total, Operating Expenses	4,693,637,000	5,056,519,000	5,056,519,000
Capital Outlay:			
General Fund	269,330,000	1,711,160,737	1,711,160,737
GRAND TOTAL, District of Columbia.....	4,962,967,000	6,767,679,737	6,767,679,737

*FY99 funds provided in Commerce, State, and Justice appropriations